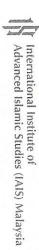
Islam and Civilisational Renewal

A journal devoted to contemporary issues and policy research

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ISLAM AND CIVILISATIONAL RENEWAL

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	discovery and research may facilitate renewal within Muslim societies and more significant contributions by Muslims	the Islamic legacy. Revitalising synergies between Islamic and other civilisations in a spirit of self enrichment through	· ISLAM AND CIVILISATIONAL RENEWAL (ICR) offers an international platform for awakening the civilisational potential of

- We seek viable policy-relevant research yielding pragmatic outcomes informed by the best values and teachings of Islam economic and financial institutions, and social and intellectual development. · ICR explores contemporary dynamics of Islamic experience in legal and religious practice, education and science,
- · ICR is inter-disciplinary, non-political and non-sectarian. We seek to contribute to prospects of peace among all nations, as well as of other contemporary civilisations. and assist the conceptual and societal transformation of Muslims.
- ICR encourages a fresh discourse for self renewal informed by an inclusive tolerant approach to diverse schools of thought and expression of ideas. The intent is to integrate over 1,400 years of Islam's civilisational resources of diversity,
- dialogue and coexistence for meaningful exchanges with other world civilisations.

 ICR promotes the Malaysian initiative of Tajdīd Hadārī or Civilisational Renewal, with its component principles: I. Faith, Ethics & Spirituality, 2. Just Governance, 3. Independence & Self-Determination, 4. Mastery of Knowledge & Science, 5. Islamic Economics & Finance, 6. Human Dignity & Ecological Wellbeing, 7. Cultural & Aesthetic Integrity, 8. Equity & Fraternity, 9. Diversity & Dialogue, 10. Peace & Security.

CONTRIBUTIONS AND EDITORIAL CORRESPONDENCE

Comments, suggestions and requests to: journals@iais.org.my or karimc@iais.org.my

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the direction and impact of continuing Islamisation.

that poses a major challenge for the government; and from Bangladesh we reflect on Pakistan we examine the "fragmented" educational mosaic in the country, a situation

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since its launch, with the birth of IAIS Malaysia, in 2008. It marks five years of expanding the latter. They offer scope for more cogent analysis from increasingly believe will serve the journal's aims and readership well, refining the former and continuous quarterly publication; with it we signal a number of changes that we interfaith dialogue and civilisational exchange. diverse points of view within the Muslim ummah and globally, from within circles of This January 2013 issue of ICR stands as a milestone in the evolution of the journal

appointment of four regional editors to enhance global coverage and representation. and present the grounds for pursuing negotiations with the Taliban; in neighbouring Myanmar; we take stock of the impasse reached by the US and NATO in Afghanistan In this issue we publish an insider view of the strife afflicting the Muslim community in from within the Muslim world for understanding current and unfolding developments. on the interplay of crisis and opportunity in our world, drawing upon unique sources The present issue ushers in new associate editors as well as a new "Focus" segment We commence our sixth year of publication with a new advisory board and the

stage for informed consideration of the mix of globalisation, economic and financial his detractors, notably in the Kingdom of Saudi Arabia. The recent history of Saudi to be so relevant to the Malay context through an article by Dr Megawati Moris. central role in Islamic humanism, followed by a glimpse into how al-Ghazali came depth discussion of Islam's thinker and luminary al-Ghazali (d. 505/1111) and his In our regular "Articles" section Professor Anthony Johns sets the tone with an incrises by expert colleagues in Malaysia who discuss the Islamic financial audit system, interplay of Saudi Arabia, the Soviet Union and modern Islam. This in turn sets the Professor Sean Foley, a colleague in the USA who adroitly addresses the current Arabia itself is the subject, in our third article, of scholarly historical assessment by While al-Ghazali has been deeply revered in most of the Muslim world, he also had the case against interest-based finance (riba), and the ethics of stem-cell research.

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range from conducting consultations with prominent figures and Ulama associations in Malaysia and other Muslim countries to a proposal to raise public and institutional awareness concerning the destabilising effects of interest-based financing and the Policy recommendations stemming from our Articles section are substantial and linkage between it and cyclical market instability.

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The scope and vitality of other policy recommendations emerging from this issue of ICR are varied and relevant to cite:

- World leaders should anticipate the renewal of ties between Saudi Arabia,
 Russia and the former Soviet states, in view of the substantial cultural,
 historical and religious linkages that bind their peoples; they should allocate
 resources to promote exchanges in these areas.
- Interest-based financing should be phased out and replaced with financing on the basis of profit and loss sharing.
- The Central Bank of Malaysia should chart the process and method of Shariah audit, providing the benchmarks and standards required for an Internal Shariah Audit Framework, instead of leaving it to the industry.
- A comprehensive Talent Development Programme should be designed for internal *Shariah* auditors, reviewers and advisors for skill training, cross fertilisation of ideas and continuous education.
- Universities in the region and in Malaysia in particular must formulate their own worldviews instead of following those of former colonial masters, and provide an enabling environment for youth and students to debate and speak freely.

The issues and themes simmering in our Articles department surface for further consideration in our Viewpoints section, which features discussions of finance and ethics, civilisational renewal in Iraq, early childhood education, and finally the rule of law in Islam in conjunction with contemporary human rights discourse. The January 2013 issue of ICR closes with notes of recent events and activities that have engaged the attention and resources of IAIS Malaysia and its staff, partners and affiliates.

This issue goes to press with the arrival of two new associate editors at ICR: a long-time veteran of Malaysia studies and the Malay context of Islamic civilisational renewal, environmental and political scientist Dr Daud Batchelor (hailing from Brisbane, Australia); and seasoned Muslim world development practitioner, Arabic translator and teacher, Michael K. Scott (hailing from Baltimore, Maryland).

We are confident that this January 2013 issue will effectively engage a wider circle of readers and authors in continuing our efforts to present more refined discussions. We hope you join us for the extended journey.

Mohammad Hashim Kamali Editor-in-Chief

ARTICLES

AL-GHAZĀLĪ AND THE FOUNDATIONS OF AN ISLAMIC HUMANISM

Anthony H. Johns

Free Muslims from legal restrictions as far as you can / Idfa' al-ḥudūd 'an al-muslimīna mā wajadtum...'

spirituality and dialectic arising from a loving awareness of mundane human activity. His investigation of 'spiritual audition' opens the door onto a world of the Islamic legacy and advance spiritual life through finding value in worldly the sanctity and authority of the Law, and the need to continually refresh importance of freeing Muslims from legal constraints as far as possible within are of great relevance for Muslim thinkers and planners today, including the full respect to the Law. His pioneering thought distils important principles that secular activities for their potential to advance spiritual life, while according dance. Ghāzālī established the basis for a God-centred Humanism that values legitimacy of human joys and pleasures - in particular poetry, music and Ecstasy] presents a view of humanity existing at diverse spiritual levels and His work Kitāb ādāb al-samā' wa l-wajd [Protocols for Spiritual-Audition and the Law, he also exemplified the centrality of a Humanist tradition in Islam. widely acclaimed for his reconciliation of Islamic mysticism (taşawwuf) with Abstract: While the famed Muslim jurist-theologian Abū Ḥāmid al-Ghāzālī is portrays the wonder of divine love, the humanity of the Prophet, and the

Introduction

The contribution of the leading Shāĥ ite jurist and Ash arite theologian Abū Ḥāmid al-Ghazālī to Islamic thought and spirituality was immense. His ultimate achievement is usually described as the reconciliation of Mysticism with the Law, thereby securing for Sufi tradition (taṣawwuf) a legitimate place in the Islamic disciplines. This essay is based on our draft of an English translation of his work on the practice of spiritual audition, Kitāb ādāb al-samā wa l-wajd [The Protocols of spiritual-audition and ecstasy]², and attempts to show another dimension of his work as an advocate for and exponent of the rich tradition of Islamic humanism.

(London: George Allen and Unwin, 1979), 122, 124-25, 138-39.

30. For a list of the books according to levels see our Appendix. Certain scholars have systematically Samad al-Falimbani dengan rujukan khas kepada Sayr al-Salikinnya," Seminar Pemikiran Ulama 2002, 1-6. See also Megawati Moris, "The influence of al-Ghazāli", 121-132. Sheikh Abdus Samad al-Falimbani, Dewan Masjid Kompleks al-Bukhary, Alor Setar, 30 December "Penggabungan antara unsur tradisional dengan unsur intelektuil dalam karya Syaikh 'Abd al-(Kuala Lumpur: Khazanah Fathaniyah, 1996), 149-67; Muhammad 'Uthman el-Muhammady, 87; W.M. Shaghir Abdullah, Abdus Shamad Palembang: Ulama Shufi dan jihad dunia Melayu Pesantren dan tarekat, tradisi-tradisi Islam di Indonesia (Bandung: Penerbit Mizan, 1999), 71meticulously identified each work and its author from Carl Brockelman's GAL in Kitab kuning: listed these works according to the three levels, for example Martin Bruinessen, who also

31. of certain qualities or attributes The terms "soul", "heart" and "spirit" refer to the subtle dimensions of the human reality in terms

Siyar (J), 3:176-77; Siyar (R), 3:353.

Siyar (J), 3:177-80; Siyar (R), 3:353-58.

Siyar (I), 3:180-82; Siyar (R), 3:358-361.

32 34 35. appointed 'Abd al-Samad as one of his khalifahs in the Malay world. He was the founder of the Sammānīyah tarīqah which was an off-shoot of the Khalwatīyah. He

Siyar (J), 3:182-83; Siyar (R), 3:361-63.

36 of being) systematically in his works. been the first Malay thinker to write and elaborate on the doctrine of Martabat Tujuh (seven levels Al-Sumatrānī was an outstanding scholar who wrote on Sufi metaphysics and is claimed to have

38 39 40 41 42 43 Siyar (J), 3:183; Siyar (R), 3:363.

Siyar (J), 3:183-85; Siyar (R), 3:363-65

Siyar (J), 3:185; Siyar (R), 3:366–67. Siyar (J), 3:185; Siyar (R), 3:366–67.

Siyar (J), 3:186; Siyar (R), 3:368.

See the Appendix of this paper for the two titles. Siyar (I), 3:183; Siyar (R), 3:363

November 2012). 2012 via www.saifuddinabdullah.com.my/category/New-Straits-Times.aspx (accessed 6 Extracted from his speeches written in the New Straits Times on 29 June 2011 and 20 October

SAUDI ARABIA, THE SOVIET UNION, AND MODERN ISLAM

Sean Foley

violence, while millions of Muslims in the former Soviet Union re-embraced collapsed, the legacy Saudi-Soviet relations in the interwar period remained only did it limit Soviet diplomacy in the Arab World and cement the US-Saudi was a missed opportunity for both states and for the wider Muslim world. Not politics in the Middle East. The failure of the diplomatic relationship to last Western governments recognised that an alliance would have transformed on the Middle East and the Muslim World. In the 1920s and the 1930s, Saudi which has received little scholarly coverage but has had an important impact alliance, but it also cut off Soviet Muslims from Arabia. After the Soviet Union Arabia and the Soviet Union cooperated closely in a number of areas, and important. Al-Qaeda used Riyadh's historic ties with Washington to justify its Abstract: This paper examines Saudi-Soviet diplomacy in the interwar period. their faith and forged closer ties with Saudi Arabia than ever before.

Introduction

station: Prince Faysal of the Kingdom of Saudi Arabia. Wearing a gold-braided at attention for an unusual visitor to Moscow's Belorussian-Baltic railway On 29 May 1932 a battalion of Soviet cavalry and one of Soviet infantry stood Arabic read "Ahlan Wa Sahlan."3 the Islamic declaration of faith, the shahādah, adorned the station. A large sign in with the yellow hammer and sickle and that of Saudi Arabia, emblazoned with the Hijaz's national anthem and the Internationale. Flags of the Soviet Union saluting soldiers, large crowds gathered to see him and bands alternated playing the Polish-Soviet border.2 As the prince walked along an exquisite carpet past joined the Soviet officials who had met the Saudi Prince's train when it crossed minister Nikolai Krestinsky, met him and his delegation at the train station and fall of the Czar in 1917. Senior Soviet officials, including first deputy foreign prince was only the second such personage to visit the Soviet capital since the thob, gallabia, and burnoose but with Western shoes, the twenty-six-year-old

where they were warmly received before travelling to Istanbul via Odessa. The Aviation Academy, and the AMO automobile factory. They travelled to Leningrad. diplomatic corps and attended a large reception and two plays at the Bolshoi Theatre. They also visited the Red Army House, a horse show, the Military Over the next week, Faysal and his party met with the Soviet elite and

young prince marvelled at the rapid development of Soviet industries and its modern technology, including its oil industry. He cabled home from the steamer *Pravda* on the Caspian Sea that he loved the natural beauty of the Transcaucasian Republics and "had been especially impressed by the oil derricks and the techniques of getting oil" in Baku.⁴

These types of comments (and the visit) worried American and European officials. They viewed the Soviets as a competitor in Arabia and the wider Middle East. Not only did thousands of subjects from Western colonies make the annual Hajj pilgrimage, but Saudi Arabia was close to Iran, Iraq, and other Middle East nations where Britain had vast economic and strategic interests. France, Italy, and Holland had thousands of Muslims in their overseas colonies, some of which were close to Arabia. (Pilgrims from the Dutch East Indies, whose population was increasingly demanding full independence, were usually the largest component of the annual Hajj pilgrimage.) For its part, Washington had just established formal diplomatic ties with King Abdulaziz's government in 1931⁵ and had begun to understand the enormous economic potential of his state after years of invitations by the King for prominent Americans to visit his kingdom.⁶

Western fears about the Soviet position in Arabia, however, were greatly exaggerated. Although the Saudi government was effectively broke, it refused Soviet terms to lend £1 million and write off Saudi debts to Moscow, lift its embargo on Soviet products and sign commercial and friendship treaties. Diplomatic relations never recovered from this setback and they were suspended in May 1939. Riyadh's ties with Moscow did not resume until the early 1990s, shortly after Iraq's invasion of Kuwait.

on Hajj or to study Islam there or at home for much of the twentieth century, from the rest of the Islamic World. Few Soviet Muslims were allowed to go strategic alliance, but it also cut millions of Muslims in the Soviet Union off diplomacy in the Middle East and pave the way for the rise of the U.S.-Saudi both nations and for the Muslim world generally. Not only did it limit Soviet diplomatic relationship with the Soviet Union was a missed opportunity for transformed the politics of the region and Asia. The failure of Saudi Arabia's closely at times, and Western nations recognised that an alliance would have Middle East, or Islamic World generally.9 In the 1920s, the two sides cooperated received little coverage in the scholarship on the history of the Soviet Union, the however, does not diminish the importance of the relationship, which has while Riyadh remained firmly in the Western camp during the Cold War despite Soviet Union collapsed, the absence of Saudi-Soviet ties remained important. in which capitalism, religion and technological change could coexist. After the US support for Israel. Riyadh also embraced an American vision of modernity The limited duration of Saudi-Soviet diplomatic ties in the 1920s and 1930s,

Al-Qaeda and other Jihadi organisations used Saudi Arabia's close historic ties to Washington to justify violence against the West, while Muslims in Russia and other states of the former Soviet Union had re-embraced Islam, built new cultural institutions and forged unprecedented ties to Saudi Arabia in particular. Despite differences between Moscow and Riyadh over the Arab Spring and Iran's nuclear program, 20,500 Russian Muslims visited Mecca in 2011—a striking contrast from the pre-1992 era when Moscow permitted only 18 Muslims annually from the entire Soviet Union to go on the Ḥajj pilgrimage to Mecca. ¹⁰

From Russia to the Soviet Union

Before the First World War, Russia had a tangible but not a large presence in the Arabian Peninsula and the territories that would become the Kingdom of Saudi Arabia. Nearly a quarter of the Russian Empire was Muslim, it controlled nearby territories, and at least a thousand Russian Muslims annually made the Hajj pilgrimage. What's more, Russian Central Asia had deep cultural and historical ties to the Muslim World and Saudi Arabia in particular. Muslims there had joined the Ummah centuries before their fellow Muslims in Southeast Asia, Turkey, West Africa and other traditional core regions of the Muslim World had. Building on these cultural and historical ties, rulers in the Arabian peninsula encouraged the Russians to establish trade associations in major Gulf ports. In 1901 the Emir of Kuwait sought Russian military protection. While St. Petersburg had long desired a naval base in Kuwait and had political agents in Oman, it refused the request out of fear of antagonising Great Britain, a close diplomatic partner in Europe. In Nonetheless, Russia sent its consul from Bushire in Iran to Kuwait in 1903 to become the first European envoy to meet King Abdulaziz. 12

Following the October 1917 Russian Revolution, the Soviet government portrayed itself as the champion of anti-imperialists and it called on Arab peasants to fight "the first genuine holy war" "under the red banner of the Communist International." But few Arabs or Muslims showed any interest in Communism, which forced Moscow to cooperate with what the Soviets termed "bourgeois nationalists" or democrats opposed to imperialism—even if they persecuted Communists in their national boundaries. 14

This change in policy opened the way for Soviet ties with King Hussein, whose state in the Hijaz controlled the Hajj pilgrimage. ¹⁵ In the eyes of Soviet leaders, the Hajj provided an "ideal listening post and contact point" for channelling Soviet influence and gathering intelligence on the Muslim world. ¹⁶ The Soviet Foreign Minister Gregory Chicherin wrote in 1924 that "getting Mecca is of crucial importance to us." ¹⁷ And he sought to take advantage of the schism that had developed between Great Britain and Hussein when the King claimed the

title of Caliph, or leader of the global Muslim community, an action which horrified London since it threatened Britain's control over the millions of Muslim subjects in its Empire. Hoping to further inflame the tensions between Britain and its former patron, Moscow dispatched a Tatar Muslim, Karim Khakimov, to Jeddah. Two of his assistants were non-Muslims; another was a graduate of the American College of Beirut. A British diplomat noted that the Khakimov's principal task was propaganda, since there was "certainly not enough work in his agency to keep five Europeans busy."

and King Abdulaziz permitted him to visit Mecca. There he had an extended attacked by armies from the neighbouring state of the Najd, governed by King audience with the King and called on him to help the great revolt against the how to respond to the conflict,22 Khakimov kept contacts open with both sides, Abdulaziz. Although there was a debate among Soviet leaders in Moscow on diplomat's balanced position in the war. When King Abdulaziz declared himself outward hostility and mistakes, Khakimov won praise from the King for the Soviet unsuitability of republican institutions for his kingdom.²³ Despite such bitter Soviet Union, the proximity of Great Britain's imperial possessions, and the his admiration for Europe and reminded the diplomat of the remoteness of the European colonial powers. The King politely declined the suggestion. He noted the first government to recognise his new title. The King responded to Moscow's King of the Hijaz and Sultan of Najd in February 1926, the Soviet Union was U.S.S.R. and its citizens."24 Chicherin's vision of "getting Mecca" appeared to the U.S.S.R." and complete "readiness for relations with the government of the recognition with a warm note that expressed his "gratitude to the government of But Soviet plans for King Hussein were seemingly dashed when his state was

Relations improved even further at the Congress of Mecca. The Congress was called in June 1926 to resolve King Abdulaziz's claims over the sovereignty over Mecca and Medina. At the time, the Hashemite family, which ruled Iraq and Jordan, refused to relinquish its ancient claim to the two Holy Cities, while a number of leading Muslim scholars expressed unease with the conservative tenets of Wahhabism. Some Muslims discussed boycotting the Hajj or establishing an international regime to govern Mecca and Medina. Were Muslims to heed these calls, it could have spelled economic ruin for the Hijaz, which depended on the Hajj for its economic vitality, and scuttled the King's plans to use Hajj proceeds to modernise his state. The stakes could not have been higher.

Recognising the importance of the conference, Moscow chose six prominent Soviet Muslim scholars to attend. According to the British Consul, the Soviet delegates' "behaviour was exemplary" at the conference.²⁵ Their presence reminded "the Arabs of the existence of a large anti-imperialist power"

and provided the votes for King Abdulaziz to be elected the president of the Conference—a crucial first step for him gaining sovereignty over the two holy cities. The Soviet delegates opened their home to all visitors and supported the King's claim in the Congress. Sovereign to the Lambard of the Egyptian opponents, such as Shaykh al-Ahmadi al-Zawahiri, the head of the Egyptian delegation. Refer headed al-Azhar and his grandson now leads al-Qaeda.) But the Soviets won the admiration of the participants, who elected a Soviet delegate vice president of the Congress. At the end of the Congress, "the head of the Soviet delegation declared that the unity of the Islamic Nation had been achieved with the help of Soviet Muslims." Two years later in 1928 Moscow dispatched a new chief diplomat to Jeddah, Nazir Bey Turakulov, and in 1930 it raised the status of its mission from a Diplomatic Consulate General to a Diplomatic Mission.

Soviet advances, however, triggered unease among European diplomats. They warned King Abdulaziz about Soviet intentions to use the Hajj for political purposes and sought to reach a political accommodation with him to limit Soviet influence. In exchange for British recognition of his sovereignty over the Kingdom of the Hijaz and the Nejd, the King agreed to refrain from attacking neighbouring British protectorates and to limit the activities of foreign propaganda agents in his territories. The second article of what came to be called the "Treaty of Jeddah" dealt directly with this issue. It called on both parties to use all means to prevent its territory from being used as a base for "unlawful activities directed against peace and tranquillity in the territories of the other party." "32

When Soviet diplomats in Jeddah aided participants in the 1927 nationalist revolt in the Dutch East Indies, the Dutch government warned King Abdulaziz revolt in the Dutch East Indies, the Dutch government warned King Abdulaziz revolt in the Dutch East Indies, the Dutch government warned King Abdulaziz that it might severely curtail the number of Hajj pilgrims from Southeast Asia should the Hajj serve as a centre for Indonesian nationalists and for others promoting anti-Dutch Soviet propaganda. ³³ The King swiftly complied with these promoting anti-Dutch Soviet propaganda. ³⁴ The King swiftly complied with these promoting anti-Dutch Soviet propaganda. ³⁴ and pilgrims from the region in the Hijaz with close ties to Southeast Asia, ³⁴ and pilgrims from the region contributed greatly to the local economy in the Hijaz during the Hajj. ³⁵ pilgrims remained in Jeddah for several months either before or after the Hajj. ³⁵

Checked from using the Hajj overtly for political propaganda, Khakimov deployed "soft" power to promote his government's interests. The Soviet mission opened a medical clinic, and the Soviet merchant fleet made regular trips and delivered Soviet products to Red Sea ports in the 1920s. ³⁶ Both had limited direct impact. Although the doctor saw few patients, he terrified European diplomats in Jeddah, who insisted that Riyadh expel him. They feared that he could "visit everywhere under cover of [medical] consultations" and could therefore circumvent the restrictions on Soviet interactions with pilgrims.³⁷

Soviet mercantile efforts were only slightly better. The Soviet merchant fleet started to make regular trips to the Red Sea in the 1920s and complemented existing passenger service between Odessa and Jeddah. In 1927 Soviet products and commodities were distributed for free or at substantially reduced rates throughout the Hijaz.³⁸ The Soviet Eastern Trading Company (the Vostgostorg) did its own marketing and did not allow local merchants to market Soviet merchandise.³⁹ Hijazi merchants reacted to this competition with anger and pressed their governor, who had considerable commercial interests, to act. He forced the Soviets to sell their goods and commodities at competitive prices, secretly forbade Hijazi merchants from buying Soviet goods and convinced the Europeans not to do business with Soviet authorities in Jeddah. A Hijaz-wide ban on Soviet trade was eventually instituted by the end of 1928.⁴⁰

But global economic conditions compelled the merchants in Jeddah (and their government) to reconsider their economic position towards the Soviet Union. The Wall Street crash of 1929 devastated the prices of agricultural commodities which dominated the economic life of South Asia and Southeast Asia. Few Muslims in either region could now afford to go on Hajj, and the number of pilgrims dropped from 132,000 in 1927 to 38,000 in 1931.41 The revenue of the Hijaz and the Nejd was cut by a third, while the national currency, the Riyal, plunged in value. The government ran up crushing debts of £300,000 and scrambled to resolve shortages in petroleum, sugar, and other commodities.42 It sought every available source of income, including the pious endowments connected with the Hijaz in Asia and Africa.43 Requests for funds from Great Britain, other European governments and Americans were refused. The state's financial situation became so perilous that King Abdulaziz is reported to have told his British confidant, John Philby, "If anyone... were to offer me a million pounds now, he would be welcome to all the concessions that he wants in my country."44

Under these conditions, the King had no choice but to accept the Soviets' offer to sell the Hijaz 100,000 cans of Kerosene and oil along with 750 tons of sugar in August 1931. Even after officials in the Hijaz reneged at the end of 1931 on their obligations to pay Moscow £30,000 for the oil, Moscow still believed it was possible to improve political ties and to open markets for its timber, cement, china, glass and metal tableware in King Abdulaziz's territories. A year later the King signalled his desire to improve ties further when his officials asked if Faysal could add the Soviet Union on a previously scheduled trip to France, Great Britain, Poland, and Turkey. When Moscow reacted positively to the suggestion, the Saudi King wrote to M.I. Kalinin, a senior Soviet official, that Faysal's "visit will contribute to the development of relations and friendship between our two counties, relations we are constantly striving to maintain and to consolidate." "47

Soviet Union Engages Arabia

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was a "major event in the nation's political life" and that it received considerable to consolidate relations with Saudi Arabia. They made certain that Faysal's visit Soviet officials did their best to take advantage of the visit and the opportunity saw plays at the Bolshoi Theatre. 49 After Faysal and his Saudi delegation returned and foreign officials and saw the most advanced Soviet military equipment, Arabic for Faysal's arrival in the two cities. He and his entourage met elite Soviet Moscow and Leningrad were adorned with Saudi and Soviet flags and signs in extensive coverage in Izvestiya and other Soviet newspapers.48 Train stations in to Moscow from Leningrad, Soviet leaders organised a day-long sporting festival Leningrad's finest hotel, the Astoria. They also visited the Hermitage Museum and factories, and scientific facilities. Faysal and his entourage were housed at being developed."50 countries we have visited industry is declining, here industry is growing and Leningrad, he said that "our delegation has become convinced that while other warmth of the Soviet citizens, their advanced technology, and their culture. In in their honour that drew 45,000 spectators. Faysal was impressed by the genuine

Soviet officials backed up their extensive efforts at public diplomacy with offers of financial assistance. Although the Saudi Prince had no success winning additional funds in London or on the European Continent, ⁵¹ Moscow offered the £1 million his father desired and showed a willingness to forgive the £30,000 Soviet oil debt. In return, King Abdulaziz was asked to sign a treaty of friendship with the Soviet Union and to lift the trade embargo on Soviet goods in his territories. ⁵² Negotiations were sufficiently developed (and Saudi finances sufficiently poor) that Deputy Saudi Foreign Minister Fuad Hamza told the British Consul in Jeddah that King Abdulaziz, who normally would ardently oppose a treaty of friendship with Moscow, was now ready to accept one and a Soviet loan unless London provided Riyadh £100,000. ⁵³ The consul sent a panicked telegram to the British Foreign Office reporting the conversation as well as noting the growing Soviet influence in the now renamed state of Saudi Arabia, epitomised by the fact that Soviet diplomats spoke Arabic fluently and wore local clothes in public in

Although the British never paid the £100,000, the loan and the Saudi-Soviet treaty never materialised. While Moscow's refusal to consider Riyadh's claims to the pious foundations tied to the Hijaz within the boundaries of the Soviet Union angered Saudi officials,⁵⁵ the biggest factor hindering Saudi-Soviet ties was the same one it had been for years: Great Britain,⁵⁶ Before travelling to Moscow, Fuad Hamza had sought out the opinions of senior British officials in London on his Kingdom's "unique relationship" with the Soviet Union.⁵⁷ Their reaction

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stressed the ideological gaps between the two states and, implicitly, Saudi Arabia's weakness vis-à-vis Great Britain:

Regarding the question of relations between the Hejaz and Nejd and the Soviet Government, the opinion of His Majesty's Government was that the view and tenets of the Soviet Government were presumably very different from those of the King Abdul Aziz. If however, King Abdul Aziz thought fit, in spite of this, to change his present policy towards the Soviet Government, it would of course, not be a matter upon which His Majesty's Government would be in a position to feel aggrieved.⁵⁸

If this were not enough, most pilgrims were either British subjects or travelled on British-flagged ships through British-controlled seas. The British government regularly provided essential services to the Saudis during the Hajj from medical care to making certain enough Riyals were in circulation to meet the surge in trade. A Soviet loan of £1 million was not enough to jeopardise those ties or assume the risks of a larger Soviet presence in Saudi Arabia to King Abdulaziz's reputation in the Islamic world. Indeed, it had become common currency among many Muslims by 1930 that Communism and Islam were completely antithetical forces. ⁵⁹

Despite the risks of improved ties with Moscow, Riyadh did lift its trade embargo on Soviet goods, and the Vostgostorg was permitted to market all its merchandise in the Kingdom. But it was largely a symbolic action: U.S. diplomats noted that the Saudis were likely to reinstate the embargo when "taxes and other income from [the Soviets] will have liquidated his £30,000 obligation" to Moscow. There was not a great interest in Soviet goods and scant chance that there would be much of a market for anything other than petroleum or petroleum products. And even the market was limited: in the 1930s, Soviet petroleum products were seen in many Red Sea ports as shoddy, defectively packed, and short-weight. ⁶²

For their part, Soviet economic officials eventually concluded that they had greatly overestimated the economic potential of Saudi Arabia and sought new markets for their goods. Their colleagues in the Foreign Ministry had also downgraded Saudi Arabia in their strategic calculations. Because Moscow needed London's cooperation against increasingly assertive governments in Berlin and Rome, they believed it was imperative for the Soviet Union to abandon the goal of disrupting Great Britain's interests in the Middle East and India. Ironically, twenty years after the October 1917 Russian Revolution, the Soviet Union had returned to essentially the same position as its Russian predecessor in Middle East in which diplomats deferred to the interest of Great Britain, especially in Arabia and the Gulf.⁶³

Remarkably, the Soviet mission in Jeddah continued at full staff for much of the rest of the decade. Multiple doctors came and went; one saw eighty patients a

day, less than half of what his British counterpart saw on a given day. The multiethnic and multi-religious Soviet legation picked up colloquial Arabic quickly and disseminated Communist ideology to ordinary Saudis and government officials alike. The wife of the Soviet Consul reportedly lived for several months in 1937 with the Turkish (and favourite) wife of Prince Faysal, Iffat bint Ahmad al-Thunayan.⁶⁴ But the Legation spent most of its time translating Soviet propaganda into Arabic and Arabic newspapers into Russian. At one point, the Soviet Consul asked his Dutch counterpart how he should translate "the People's Commissars are chosen by the toiling class." In May 1939, Moscow closed the mission and recalled its staff, virtually all of whom were executed because of the perceived "failure of the Soviet Mission." Significantly, the closing of the mission in Jeddah coincided with Moscow's decision to close its consulates in Afghanistan, Iran, Turkey, and Yemen.⁶⁷

Six years later, after the conclusion of World War II, Moscow sought to reestablish diplomatic relations and to reengage Saudi Arabia politically. It permitted Soviet Muslims to go on Hajj for the first time since the 1930s and its propagandists emphasised the heroic contributions of Muslims to defeating the Nazis. These actions were noticed by Saudi officials. In July 1945, King Abdulaziz told Colonel Hoskins, a visiting U.S. official, that his Kingdom's relations with the Soviet Union "were friendly but not close." At the same time, the King noted that he had expelled the Soviet legation in Jeddah for spreading Communist propaganda, Moscow had yet to formally ask to reopen its legation and "for his part he would not take steps to renew diplomatic relations." It was now far too late for Moscow to improve the relationship.

Growing American Involvement

During the previous decade, the United States had emerged as the preeminent power in Saudi Arabia, thanks in part to the fact that oil was discovered (1938) and a U.S. oil company had won the contract to develop Saudi Arabia's oil fields in 1933, a year after Faysal had been impressed by the Soviet oilfields. And it had been clear for a number of years that the desert kingdom was about to become a central player in the global oil markets and potentially overtake the traditional leader, the United States. 71 When Faysal visited the United States in 1943, he was treated as an honoured guest and shown how American technology could help to modernise Saudi Arabia. 72 After Faysal's return home, U.S. diplomats worked to capitalise on his trip and demonstrate that Washington was in a position to use its financial and political resources to replace Great Britain's preeminent position in the Kingdom. In the words of British diplomats, who knew what an empire looked like, the Americans were building their own "empire in the Kingdom"—and they were not intent on sharing with anyone, especially the British. 73

Washington's dominant position in Saudi Arabia in the 1940s would be important beyond the borders of the Kingdom and magnify the significance for Moscow of the failure to establish ties with Riyadh in the 1930s. In particular, the intense linkage to America, a leading modern Western nation that viewed religion as central to daily life, allowed the Saudis and Muslims around the world to conceive of a form of modernity that did not adhere to either the secularism of twentieth-century Western Europe or the atheism of the Soviet Union. Instead, Muslims were able to balance their faith's values and the requirements of advanced, capitalist, and modern societies, just as Christians in America had done in the past. This balance permitted Saudi Arabia to stay within the Western camp during the Cold War, even though the Kingdom's positions on the Arab-Israeli conflict were far closer to those of the Soviet Union.

Thanks to their close ties with Saudi Arabia, US officials could be confident that Western Europeans would have the cheap, plentiful oil necessary for the Marshall Plan to be a success and to check Soviet expansion in Western Europe. Saudi oil also helped fuel the strong post-war growth of the global economy, which was also critical to the US strategy for containing expansion of Soviet influence in the developing world, especially in Asia. No nation was a stronger ally of Washington and a more ardent foe of Moscow than Riyadh. Regionally, the US-Saudi strategic partnership allowed Washington to have close ties with Israel without being shut out of the politics of the Arab world. That link would be critical to its new role after the 1973 Arab-Israeli war as an honest broker between Arabs and Israelis.

especially if it had given the loan in the 1930s, it might have had a chance to develop diplomatic partners were also members. For Riyadh, a bilateral relationship aligned movement, of which Saudi Arabia and a number of Moscow's closest decisions during the Cold War. Such a relationship is certainly conceivable, as the Kingdom's oil resources and been in a better position to influence Riyadh's Moscow developed lasting ties with the Saudis during the interwar period, and changed Washington's approach. Indeed, Moscow frequently observed how other international issues, we can be certain that it would have had some impact to how a stronger Saudi Arabia might have changed the Arab-Israeli conflict and far higher price from Washington for its assistance. While one can only guess as balanced foreign policy during the Cold War and perhaps allowed it to extract a with Moscow (or one of its close allies) would have allowed it to pursue a more 1950s. A possible venue for building a relationship could have been the non-Moscow cooperated with regimes which suppressed Communist parties after the close Soviet and Saudi views on the Arab-Israeli conflict were and "that Saudi-Soviet cooperation would enhance the Arab cause."74 By contrast, the Soviets had strong relations with only Arab republics. Had

Post-Cold War Events

reference to the famous meeting between President Franklin Delano Roosevelt appointment of a king or representative can take place" in Saudi Arabia "without the Middle East and the wider Muslim world pepper the many statements of Bin presence in the Middle East after the 1940s as the root cause for the problems organisation and its charismatic leader, Osama Bin Laden, cited Washington's fighting alongside an American-backed insurgency during the 1980s, the larger after the end of the Cold War. Although al-Qaeda originated in Afghanistan, Remarkably, the consequences of the failure of Saudi-Soviet ties have been even organisation's online and video productions: pictures of Saudi leaders dancing and King Abdulaziz in 1945 on a battleship in the Red Sea.75 He also asserts "agreements between previous [Saudi] kings and America"-presumably a 2004 communiqué entitled "Depose the Tyrants," Bin Laden asserts that "no his native Saudi Arabia and the other states in the Middle East. In a blistering Laden during the 1990s and 2000s, especially when he discusses the politics of facing the global Muslim community. References to Washington's presence in terrorist attacks of 11 September 2001.77 with U.S. presidents were central to a video that was released months before the implementing America's policies."76 America was equally important to the administrator of Iraq, and other regimes in the Middle East "when it comes to that there was little difference between the actions of L. Paul Bremer, the U.S. the agreement of America." He further notes that American power reflects

of its Muslims into the global Muslim community. While usually less than twenty witnessed the rebirth of Islam in the former Soviet Union and the reintegration city boasts its own Muslim hospital.85 Similar increases in mosques, adherence imams.84 Moscow's Muslim population has grown to nearly two million and the including seven universities, and started a national program for training Russian the Russian government registered 96 domestic Muslim educational institutions. number of mosques in Russia increased from 90 to 7,000.83 During the same period once. 81 Between 1992 and 2011, nearly 300,000 Russians went on Hajj, 82 while the to a third of Russia's 20.5 million Muslims have performed the Hajj more than hundred-ten year-old woman from the North Caucasus.)80 It is estimated that close Union,78 more than 22,000 Russians made the pilgrimage in 2011.79 (One was a pilgrims were permitted to go on Hajj annually after 1917 from the entire Soviet subtitles for his video released in March 2012, "Number one for me." 86 Muslim world's most important popular singers, Maher Zain, included Russiar to Islam and school construction occurred in other former Soviet republics with large Muslim populations after 1992. It should come as no surprise that one of the As horrific as those acts of terrorism were, the post-Cold War era has also

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movie in Russian, Karim Khakimov: Kremlin's wazier in Arabia.93 even greater interest in Khakimov, who is the subject of a 2012 documentary and there have been conferences in Russia and other former Soviet republics on with Saudi Arabia during the interwar period. A multilingual book on Prince cooperated in global energy markets and seen bilateral trade rise from \$89 million Soviet diplomat were published in Russian in Moscow in 2003.92 There has been the relationship. An edited collection of Turakulov's papers from his days as a Faysal's 1932 visit to the Soviet Union was published in Saudi Arabia in 2002,91 2011.)90 There has also been renewed interest in the Soviet Union's relationship Medvedev, secured a similar increase in the number of Russian Hajj pilgrims in Russian security service to go on pilgrimage.89 (His successor, President Dmitry increase in the number of Russian Hajj pilgrims, and permitted members of the President Vladimir Putin visited Saudi Arabia in 2007, negotiated a substantial freedom had been a Saudi precondition to improved ties with Moscow. 88 Russian \$2.5 billion in assistance and forged close ties to Soviet Muslims, whose religious in 1999 to nearly \$1 billion in 2010.87 In 1991, Riyadh provided Moscow with Since reestablishing diplomatic relations in the 1990s, Moscow and Riyadh have

of the conflicts that have emerged from the Arab Spring. In Syria, Moscow has supported opposing factions in Afghanistan, Yemen and other conflicts throughout coalitions vying for power in the Middle East. Russia supports China, Iran and regional political dynamic that has emerged in the wake of the Arab Spring and in bilateral ties that threatens to revive the tensions of the Cold War. Within the a series of attacks on Muslim religious officials in Russia, including those in June the Muslim populations in the Caucasus to Islamic extremism and played a role in in March 2011. Further inflaming bilateral tensions are allegations that militants while Riyadh has provided moral and direct support to the rebellion that started the Cold War, Russia and the Saudi Arabia are now on opposite sides of many European and regional allies. Just as the Soviet Union and Saudi Arabia once their regional allies. By contrast, Saudi Arabia backs the United States and its tensions over Iran's nuclear program, Moscow and Riyadh are members of rival the attack on Yakupov, who sought to ban Wahhabism within Russia before he linked to Saudi Arabia (often called "Wahhabis" in Russia) are seeking to convert provided significant assistance to the government of President Bashar al-Assad, was assassinated.94 in Kazan, Valiulla Yakupov. Russian authorities are especially suspicious about 2012 on the Mufti of Tatarstan and the top Muslim official in charge of education This intense interest in the relationship, however, has coincided with a decline

That said, it would be foolish for policy makers in the West and the wider Muslim world to dismiss the potential of ties between Saudi Arabia, Russia, and other former Soviet states. Not only have they maintained relations despite

cultural, historical, and religious linkages that transcend politics. What's more, it is helpful to remember the role that Muslim territories of the former Soviet Union, such as Turkmenistan, Uzbekistan, and Tajikistan, had in Muslim history after they were integrated into the Ummah in the seventh century. At that time, these territories were part of greater Khorasan, a frontier region of the Islamic world and an epicentre of a defining moment in Muslim and world history: the Abbasid Revolution. The revolution, which began in 750 C.E., destroyed the Umayyad dynasty in Damascus, saw the rise of the Abbasids and Baghdad, and established the principle that non-Arabs could be Muslims. The principle that Islam was not reserved solely for Arabs would be crucial to its subsequent growth and its status today as a global faith of over 1.5 billion Arabs and non-Arabs. 95

As Russian and non-Russian Muslim areas of the former Soviet Union are integrated into the global Muslim community for a second time, Saudi Arabia's ties with Russia and the rest of the former Soviet Union may finally fulfil the promise of the 1920s and 1930s. In coming years, Muslims there are poised to have an impact on Islam and human history which could surpass the wildest dreams of Khakimov and his Soviet colleagues when Prince Faysal arrived in Moscow in June 1932.

Observers concerned with shaping policy across the Muslim world as well as in Europe and North America may anticipate renewal of ties between the Kingdom and Russia as well as the former Soviet states, given the historical, political, and religious links binding their peoples. Muslim peoples of the newly independent states in particular may find, in their relations with the people of Saudi Arabia, a renewed connection with the Islamic heartland which their historical moment requires.

Beyond this, the rising profile of Russia's strategic interests as a foil to the fading weight of United States in the Arab World and the Middle East is evidence for the re-assertion of historical requirements and economic possibilities in a multi-polar context. Therefore pragmatic factors suggest the following:

- Exchanges between the Kingdom, Russia, and Muslim majority regimes of Central Asia should be reviewed in light of changing regional realities.
- Research, cultural and religious reciprocity, and historical and sociological collaboration should be promoted between Russia and the Kingdom, in order to promote the best interests of both nations in the context of the Muslim peoples in Russia.
- Mutual academic and policy institutions might be established as a mark of recognising these strategic shifts and preparing for future contingencies: Russian and Central Asian studies in the Kingdom, and Saudi and Gulf studies in Russia.

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Notes

in American history. His first book, The Arab Gulf States: Beyond Oil and Islam, was published by has published widely on Islamic history, Sufism, Middle East and Persian Gulf politics, and Muslims and Islamic affairs to The Atlantic, The Daily Zaman (Turkey), al-Jazeera.net, al-Jazeera English Sean Foley, Associate Professor of History at Middle Tennessee State University (USA), and re-Lynne Rienner Press in March 2010. His website is www.seanfoley.org. 2000 and a PhD in History in 2005. Dr Foley has contributed commentary on Asia, the Middle East, in the Islamic world. He taught at Georgetown University, where he took his M.A. in Arab Studies in (ISTAC) in Kuala Lumpur, who specialises in the Arab Middle East and religious and political trends Television, The New Straits Times (Malaysia), The Tennessean, and Voice of America Television. He cently a Fulbright research scholar at the International Institute of Islamic Thought and Civilization

visit, see Paul du Quenoy, "Tidings from A Faraway East: The Russian Empire and Morocco," minister of Morocco, Abdel Karim bin Suleiman, visited Moscow and St. Petersburg. His official International Historical Review 33, no. 2 (June 2011): 185-203. itinerary was remarkably similar to that of Faysal's three decades later. For more on Suleiman's is worth noting that Faysal was the not the first Arab leader to visit Russia. In 1901, the foreign The other visitor was the King of Afghanistan, who travelled to Moscow on March 30, 1928. It

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BBC Monitoring Former Soviet Union - Political Supplied by BBC Worldwide Monitoring, "Russian president meets Muslim clergy in Bashkortostan," 23 November 2011, LexisNexis

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Ξ Andrej Kreutz, Russia in the Middle East: Friend or Foe (Westport, CT and London: Praeger Security International, 2007), 123-124; and G.M. Yemelianova, "Russia and Islam: The History and Prospects of a Relationship," Asian Affairs 26, no. 3 (October 1995): 284.

15.17. Holden and Johns, The House of Saud, 97.

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16. Jon Jacobson, When the Soviet Union Entered World Politics (Berkeley, CA: University of California Press, 1994), 181.

Kreutz, Russia in the Middle East, 124; and Page, The USSR and Arabia, 15

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Reprint of the Anglo-Hijazi Treaty in The New Near East and India (London, England), 27 September 1927, reprinted in Documents on the History of Saudi Arabia, vol. 2, 131

Baldry, "Soviet Relations," 62.

had been substantially weakened by World War II, permitted the protests. A 1946 U.S. diplomatic Saudi government, which knew that the Dutch government's position in Indonesia and in the world from the Dutch. Indonesian nationalists in Saudi Arabia agitated strongly for independence. The Those ties would become especially important in the 1940s when Indonesians achieved independence

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69 of States, "Conversation of Colonel Hoskins With King Abdul Aziz Bin Saud At Riyadh on July Saudi Arabia, vol. 4, pt. 1, 253 2, 1945 at 9:00 A.M.," 11 July 1945, Jidda Saudi Arabia, reprinted in Documents on the History of to Cairo, and Loy W. Henderson, Chief, Division of Near Eastern and African Affairs, Department William Eddy, U.S. Minister to Saudi Arabia to Colonel Hoskins, Economic Consul, U.S. Legation

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C.L. Sulzberger, "Soviet Oil Output Put At 60,000,000 tons," New York Times, 23 June 1947, p. 10, Pro-Quest Historical New York Times.

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Soviet Union for Israeli victories in wars in 1948 and 1967 and saw Communism and Zionism as essential to cementing this view and was extremely hostile to the Soviet Union. He blamed the policy was designed to help Soviet interests and not those of the Arabs. Faysal ironically was For their part Saudi leaders rejected Soviet arguments out of hand. In their eyes, Soviet foreign acting in concert against the Arabs. Katz, Russia and Arabia, 149.

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